



EMBARGOED UNTIL FRIDAY, OCTOBER 13, 2017 AT 8:35 A.M.; OR UPON DELIVERY

# Making Monetary Policy: Rules, Benchmarks, Guidelines, and Discretion

Eric S. Rosengren  
President & CEO  
Federal Reserve Bank of Boston

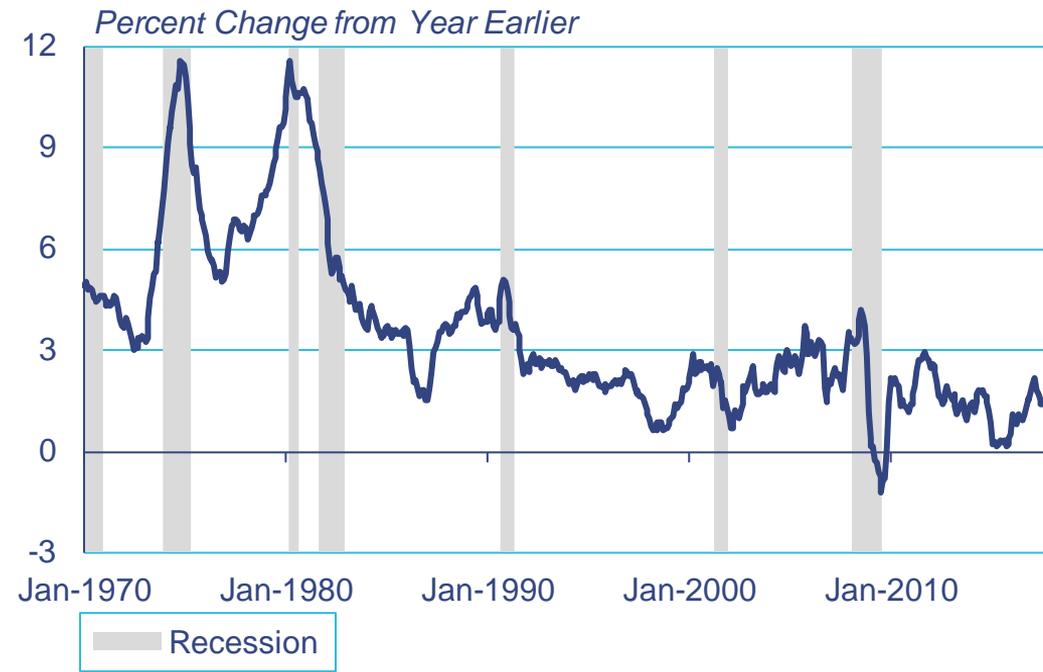
October 13, 2017

Federal Reserve Bank of Boston's 61<sup>st</sup> Economic Conference  
"Are Rules Made to be Broken? Discretion and Monetary Policy"  
Boston, Massachusetts

[bostonfed.org](http://bostonfed.org)



Figure 1: Inflation Rate: Change in Personal Consumption Expenditures (PCE) Price Index  
January 1970 - August 2017

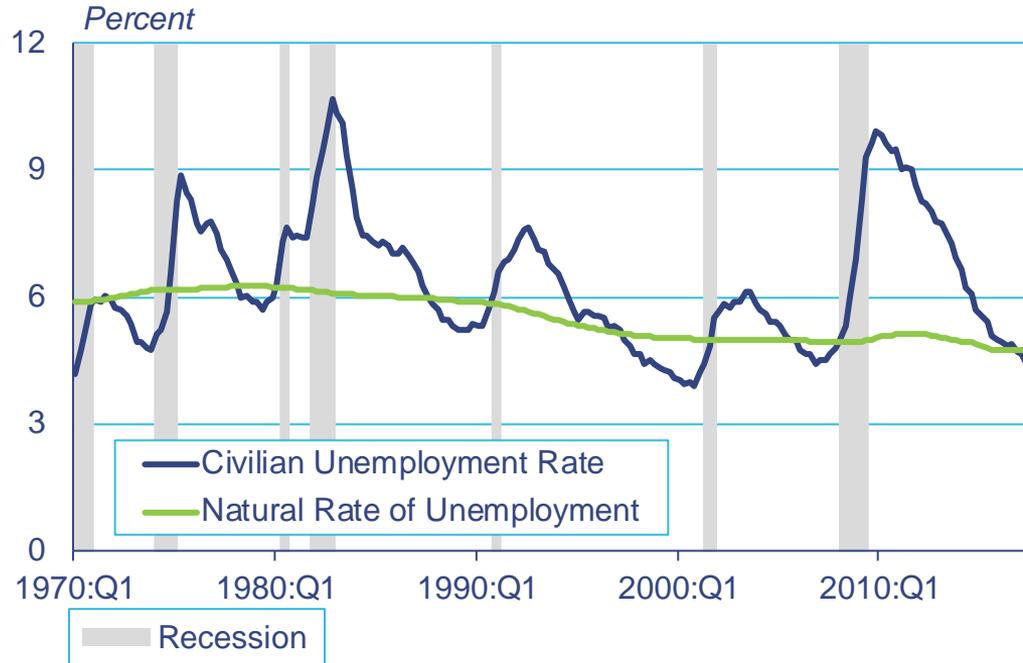


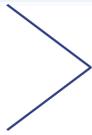
Source: BEA, NBER, Haver Analytics



## Figure 2: Civilian Unemployment Rate and the Natural Rate of Unemployment

1970:Q1 - 2017:Q3





## Figure 3: Specifications of Policy Rules for the Federal Funds Rate

December 8, 2011

<b>Outcome-based rule</b>	$i_t = 1.20i_{t-1} - 0.39i_{t-2} + 0.19[1.17 + 1.73\pi_t + 3.66(y_t - y_t^*) - 2.72(y_{t-1} - y_{t-1}^*)]$
<b>Forecast-based rule</b>	$i_t = 1.18i_{t-1} - 0.38i_{t-2} + 0.20[0.98 + 1.72\pi_{t+2 t} + 2.29(y_{t+1 t} - y_{t+1 t}^*) - 1.37(y_{t-1} - y_{t-1}^*)]$
<b>Taylor (1993) rule</b>	$i_t = 2 + \pi_t + 0.5(\pi_t - \pi^*) + 0.5(y_t - y_t^*)$
<b>Taylor (1999) rule</b>	$i_t = 2 + \pi_t + 0.5(\pi_t - \pi^*) + (y_t - y_t^*)$
<b>First-difference rule</b>	$i_t = i_{t-1} + 0.5(\pi_{t+3 t} - \pi^*) + 0.5(\Delta^4 y_{t+3 t} - \Delta^4 y_{t+3 t}^*)$

*Note:*  $i_t$  is the federal funds rate for quarter  $t$ ,  $y_t - y_t^*$  is the output gap estimate for the current period,  $\pi_t$  is the trailing four-quarter core PCE inflation for quarter  $t$ , and  $\pi_t^*$ , policymakers' long-run inflation objective, is assumed to be 2%. The symbol  $\Delta^4$  refers to the change over 4 quarters, and  $\pi_{t+2|t}$  refers to inflation expectations formed at time  $t$  for two quarters ahead.

*Source:* FOMC, Tealbook B, December 8, 2011



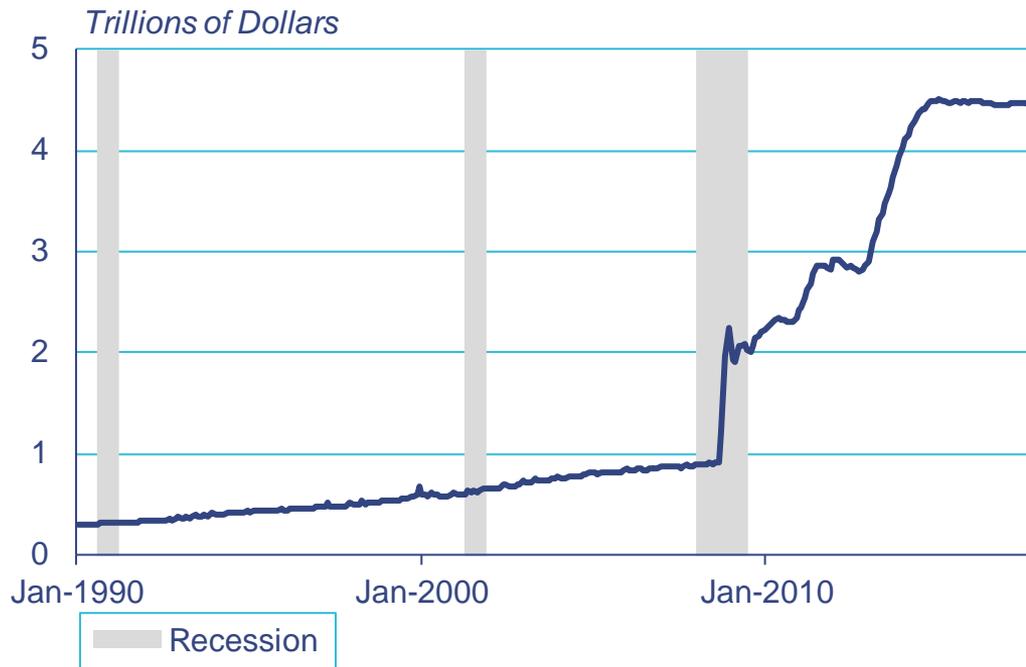
## Figure 4: Near-Term Prescriptions of Policy Rules for the Federal Funds Rate

December 8, 2011

	2012Q1	2012Q2
Taylor (1993) rule	0.90	0.59
Taylor (1999) rule	-1.82	-2.15
Estimated outcome-based rule	-0.11	-0.42
Estimated forecast-based rule	-0.27	-0.61
First-difference rule	-0.02	-0.14
MEMO	2012Q1	2012Q2
Staff assumption	0.08	0.10
Fed funds futures	0.10	0.13
Median expectation of primary dealers	0.13	0.13
Blue Chip forecast (December 1, 2011)	0.10	0.10



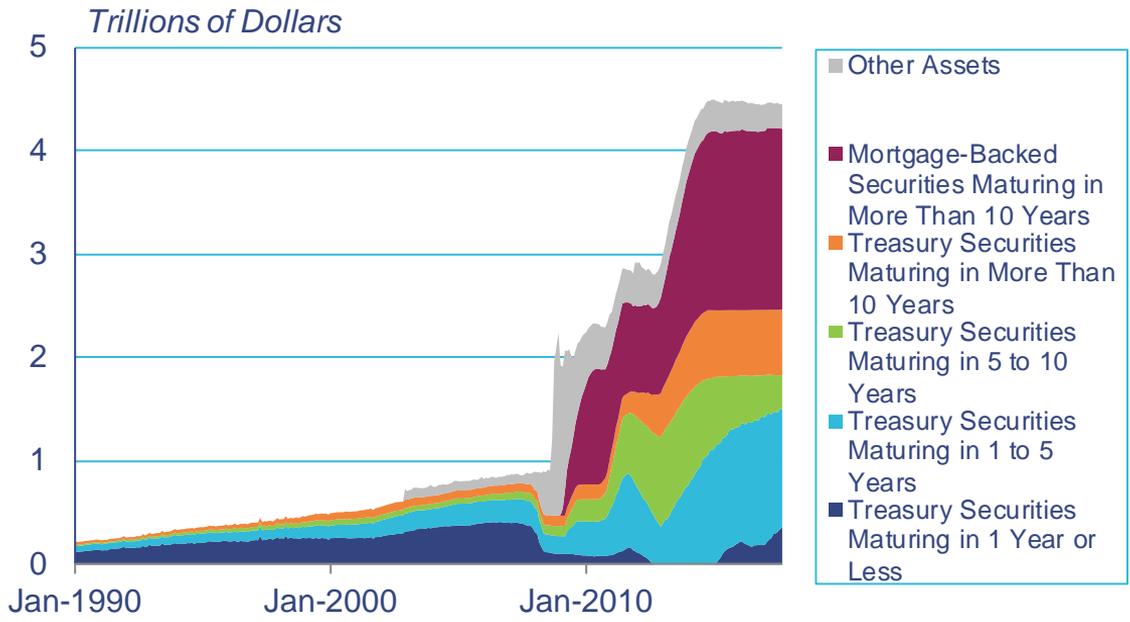
## Figure 5: Federal Reserve System Assets January 1990 - September 2017





# Figure 6: Federal Reserve System Balance Sheet Composition

January 1990 - September 2017

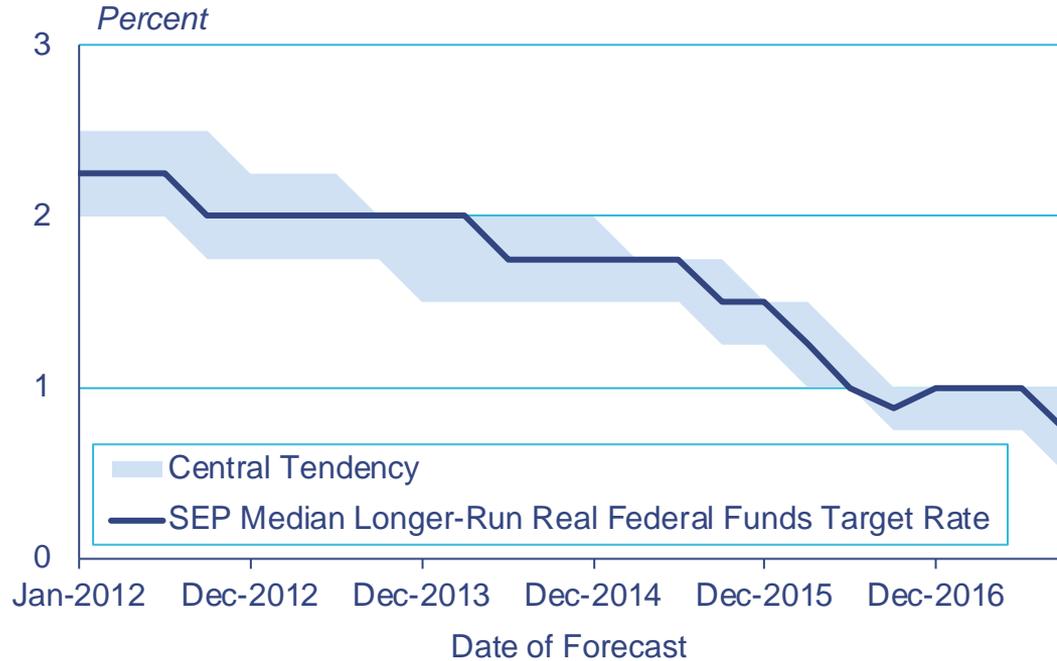


Source: Federal Reserve Board, NBER, Haver Analytics



## Figure 7: Estimates of the Equilibrium Real Interest Rate

January 2012 - September 2017

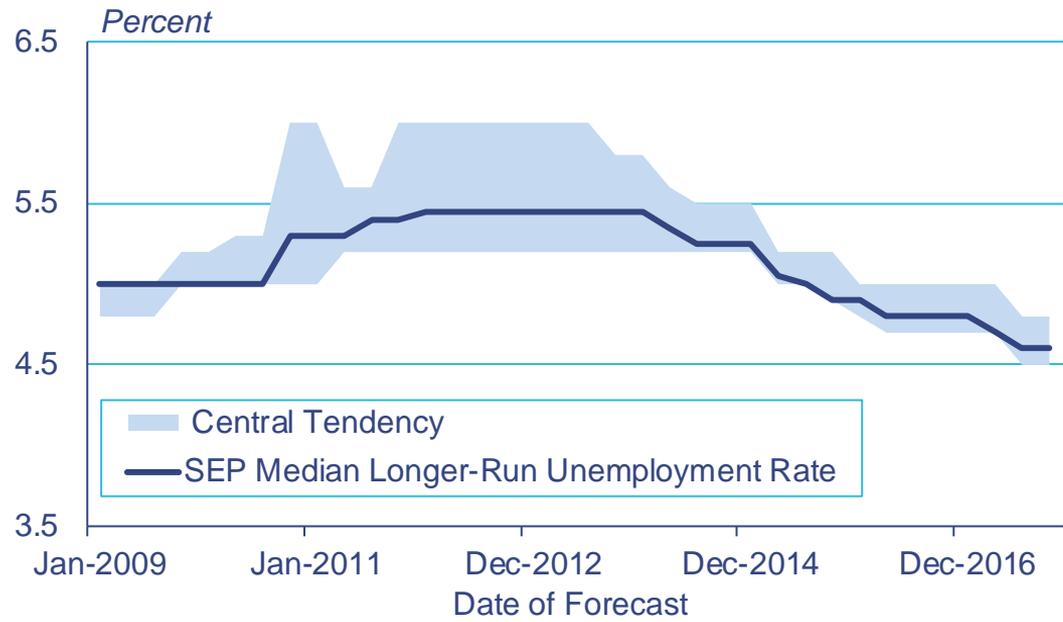


*Note: The equilibrium real interest rate is calculated as the SEP median longer-run federal funds rate forecast less an inflation rate of 2%. The central tendency excludes the three highest and three lowest observations.*

*Source: FOMC, Summary of Economic Projections (SEP)*

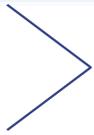


# Figure 8: Estimates of the Natural Rate of Unemployment: SEP Forecasts of the Longer-Run Unemployment Rate January 2009 - September 2017



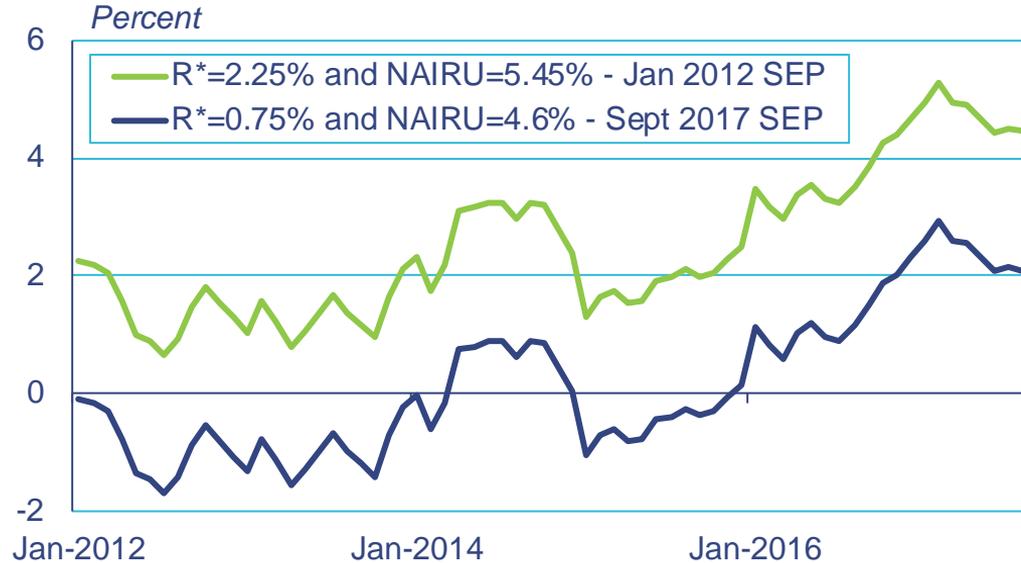
*Note: Prior to the June 2015 median, SEP median unemployment rates are publicly available only with a five-year lag. Proxies for the medians for 2012 - March 2015 are calculated from the distribution of participants' projections reported in ranges of tenths in the meeting minutes. The central tendency excludes the three highest and three lowest observations.*

*Source: FOMC, Summary of Economic Projections (SEP)*



# Figure 9: Taylor Rule Prescriptions for the Federal Funds Rate

January 2012 - August 2017



Note: To specify the rule in terms of the Fed's dual mandate, which is stated in terms of employment rather than output, the output gap has been replaced by the gap between the longer-run and actual rates of unemployment, using Okun's Law. The calculation uses the PCE inflation rate.

Source: FOMC, Summary of Economic Projections (SEP); Taylor Rule (1993)



# Figure 10: Errors in the Estimated Taylor Rule and Periods of Instability

February 11, 1987 - December 15, 2008

